VIEWS AND REVIEWS

ACUTE PERSPECTIVE

David Oliver: Is Matt Hancock really prioritising prevention over cure?

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Last week Matt Hancock, health and social care secretary for England, gave a speech launching a new government document, *Prevention is Better than Cure: Our Vision to Help You Live Well for Longer*.^{1 2} After much advance publicity I was curious to see its contents. I'm enthused by the focus and I don't doubt his sincerity but, without cogent detail of meaningful investment, policy levers, and implementation plans, visions don't come true.

There's a framing preamble, the restatement of established expert consensus on prevention and public health, and key facts and figures. There's a series of ambitions. But the paper offers little tangible new policy, funding, or even a hint at workforce planning to deliver them.

It has a low cost focus on nudging, enabling, and supporting people to take personal responsibility for their health and lifestyle risks, which ignores the evidence about the effects of wider environmental factors or multiple indices of deprivation on individual choice.^{3 4} Crucially, it says nothing about increasing funding for public health or local authorities—or about tackling low pay, welfare, or benefits systems to reduce the socioeconomic disparities that beget health inequalities.⁵

Hancock described an aspiration to “prioritise investment in primary and community healthcare,” but the paper lacks detail on how to do this, how much, and how quickly. It mentions developing a new alcohol strategy with no hint at a publication date, it ducks the issue of minimum unit pricing,⁶ and it says little on the serious under-provision of cessation services for smoking, drugs, and alcohol or any meaningful regulation of the food and drinks industry.

It discusses shifting more resources into primary and community care but doesn't mention the serious workforce gaps,⁷⁻⁹ any timetable or mechanisms to achieve this, or the fact that the hospital sector is itself struggling seriously with capacity and demand.

Numerous government papers and strategies in this field have proved to be false dawns

The one truly visionary flourish is some speculation about the untapped potential of genomics, precision medicine, and predictive algorithms to target prevention. But this is very much a work in progress, whose costs and benefits are yet to be realised.¹⁰

The paper mainly groups together a range of existing national policy programmes whose impact is currently uncertain. But it fails to deal with serious structural and funding shortfalls or radical solutions, and it shifts responsibility from local or national government onto individuals and employers.

Of course, not all prevention lies in formal public health services, but public health budgets have been serially cut since 2010,^{11 12} and the Health Foundation's analysis of the budget estimated further cuts of £1bn, as any additional funds for the NHS go into service provision and capital expenditure.¹³ If we expect wider communities, local government, and voluntary services to be key agents of change in the shift towards prevention—well, their budgets have been similarly cut, in turn affecting social care and support for people to remain healthy and independent. We'll have an idea, after the next spending review and the long awaited social care green paper, whether any of this will be reversed.¹⁴

I commend the health secretary for highlighting the importance of prevention. But we've had numerous government papers and strategies in this field before that have proved to be false dawns. Without being adequately resourced and backed by evidence based policy levers with teeth, there'll be another one in five years—and another *BMJ* columnist describing its limitations.

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