

# Patients' refusal to consent to storage and use of samples in Swedish biobanks: cross sectional study

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## ABSTRACT

**Objectives** To estimate how many people object to storage of biological samples collected in health care in Sweden and to their use in research and how many withdraw previous consent.

**Design** Cross sectional study of register data.

**Setting** Biobanks used in Swedish health care, 2005-6.

**Population** Data on refusal to consent were obtained for 1.4 million biobank samples per year from 20 of 21 counties.

**Main outcome measures** Rates of preliminary refusal to consent, confirmed refusal, and withdrawal of consent.

**Results** Patients refused consent to either storage or use of their samples in about 1 in 690 cases; about 1 in 1600 confirmed their decision by completing a dissent form. Rather than having the samples destroyed, about 1 in 6200 patients wanted to restrict their use. Of those who had previously consented, about 1 in 19 000 withdrew their consent.

**Conclusions** Refusal to consent to biobank research in Sweden is rare, and the interests of individuals and research interests need not be at odds. The Swedish healthcare organisation is currently obliged to obtain either consent or refusal to each potential use of each sample taken, and lack of consent to research is used as the default position. A system of presumed consent with straightforward opt out would correspond with people's attitudes, as expressed in their actions, towards biobank research.

## INTRODUCTION

Erosion of trust<sup>1-3</sup> in health care and medical science could have severe consequences for medical research.<sup>4-6</sup> Some studies, however, do not support these concerns.<sup>4,7-10</sup> A recent overview of international surveys found that at least 80% of people are willing to donate biological material for research.<sup>11</sup> Willingness might be even higher in Sweden.<sup>12-14</sup> Most Swedes seem to prefer general, one time consent in this context.<sup>5,15</sup> People might be less concerned in their daily life about risks entailed by biobank research than they claim to be in surveys.

We determined the extent to which Swedish patients refused consent to storage or restricted the use of samples taken in public health care in 2005 and 2006;

whether this poses an actual threat to biobank research; and whether trust in biobank research associated with Swedish health care is eroding.

## METHODS

Our targets were biobanks used in health care across the country. We did not include biobanks used exclusively for research or material from blood donations, autopsies, and fetal and infant screening.

Patients can express preliminary refusal to consent either when samples are taken or later by contacting the county's biobank coordinator. In either case, refusal must be confirmed by submitting a "dissent form" specifying the nature of the refusal (to storage, research, or some particular use). We asked biobank registers across the country for data on confirmed refusal to consent and the number of laboratory referrals, which is equal to or less than the number of samples, in 2005 and 2006. We obtained full data for 13 of 21 counties, and partial coverage for seven; one county was unable to comply with the request.

Data were separated into series by sample type (for example, histopathological biopsies and cervical screening smears) and geographical location. Variables were expressed as percentages of the number of referrals. For each calculation, we excluded those and only those sample series for which the numerator was missing. We detected changes in overall ratios over time with  $\chi^2$  test with continuity correction. We did not test for differences series by series, because they varied almost 700-fold in size.

## RESULTS

During 2005-6, about 1 in 690 potential donors expressed preliminary refusal to consent. Of these, about half confirmed their decision. A quarter of those who confirmed their refusal wanted to restrict the use of samples rather than having them destroyed, and 1 in 19 000 patients who initially consented withdrew their consent. The table summarises the main findings.

The main causes of "drop out" from future research (fig 1) were inability to consent (0.25%) and system errors (0.26%); the former increased (from 0.20% to 0.29%,  $P<0.001$ ) from 2005 to 2006, while the latter dropped dramatically (from 0.33% to 0.19%,  $P<0.001$ )

Refusal to consent to storage and use of biobank samples in Sweden in 2005 and 2006

	Sample series included*	2005			2006		
		Rate	Rate in % (95% CI)	IQR for rate	Rate	Rate in % (95% CI)	IQR for rate
Preliminary refusal to consent	72	1656/1 191 176	0.139 (0.132 to 0.146)	0.031-0.123	1806/1 208 717	0.149 (0.143 to 0.156)	0.022-0.097
Confirmed refusal to consent	83	954/1 442 998	0.066 (0.062 to 0.070)	0.000-0.075	888/1 466 659	0.061 (0.057 to 0.065)	0.007-0.056
Specific refusal to consent	79	224/1 401 572	0.016 (0.014 to 0.018)	0.000-0.019	234/1 424 517	0.016 (0.014 to 0.019)	0.000-0.017
Withdrawal of consent	69	66/1 168 634	0.0056 (0.0043 to 0.0070)	0.0000-0.0061	58/1 194 676	0.0049 (0.0036 to 0.0061)	0.0000-0.0049
Unable to consent	73	2469/1 218 372	0.20 (0.19 to 0.21)	0.00-0.23	3639/1 239 765	0.29 (0.28 to 0.30)	0.00-0.09
System error	74	4049/1 213 496	0.33 (0.32 to 0.34)	0.00-0.02	2376/1 236 391	0.19 (0.18 to 0.20)	0.00-0.00

IQR=interquartile range.

\*Not all 83 sample series (groups of samples by type and geographical location) had data for each variable. Several rates fall outside corresponding interquartile ranges, which reflects presence of influential outliers.

(table). Differences between regions can be explained by variations in follow-up practices and errors in reporting (for example, using the “inability to consent” category for indecisive patients or use of obsolete referral forms). Between sample types, refusal to consent was most common in the cervical screening subgroup (0.10%; fig 2).

Preliminary rates of refusal to consent were particularly high in one pathology laboratory (794/207 866

(0.38%) in 2005 and 902/210 980 (0.43%) in 2006); however, only a tenth of these patients confirmed their decisions. Regarding confirmed refusal, we identified extreme outliers in two small series of seminal fluid samples (8/307 (2.6%) in 2005 and 8/403 (1.9%) in 2006).

DISCUSSION

Fewer than 700 in one million Swedes actively oppose storage of or research using biobank samples collected in routine health care. Most of them refuse consent to storage, which is consistent with previous findings that privacy is important whereas the purpose of research is a lesser concern.<sup>11 15 16</sup> The threat posed to quality of research is arguably minimal.

We believe that our results, although not necessarily generalisable to other contexts or cultures, are

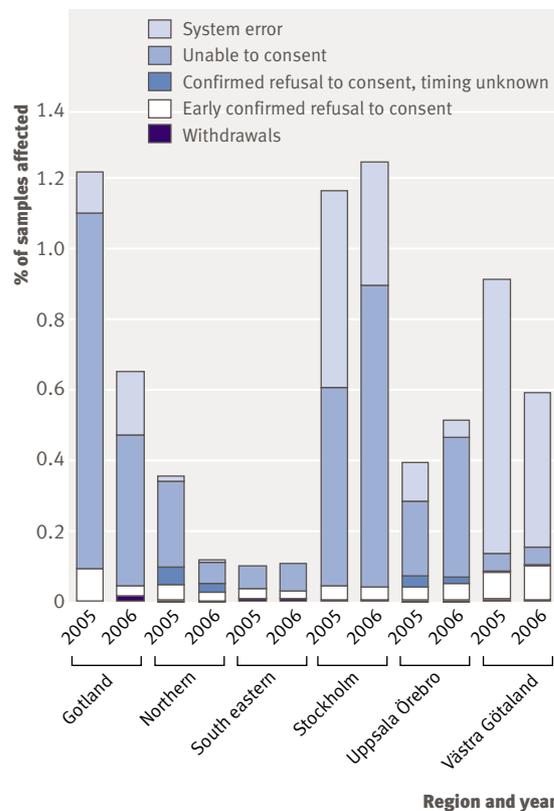


Fig 1 | Data from all 83 series per year. Not every series had data on system errors and inability to consent; missing values have been extrapolated. Not all registers specified whether patients refused consent early or late, so some withdrawals might be hidden in the “timing unknown” category

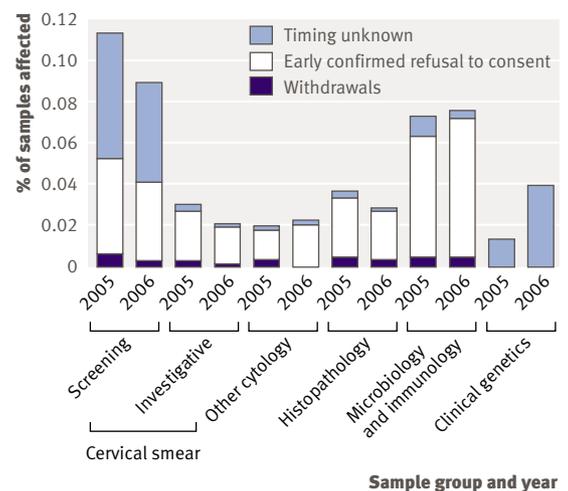


Fig 2 | Data from 73 series per year that contained single, predefined sample types. Patients most likely to refuse consent were women undergoing screening for precancerous changes in cervix. In the clinical genetics category, interpretation is difficult because of small number of referrals (<8000/year); in absolute numbers, bars represent one and three cases of dissent, respectively. Other categories are larger (from 48 000 to >500 000 samples/year)

## WHAT IS ALREADY KNOWN ON THIS TOPIC

The right of patients to refuse consent to the use of their biological samples in research, and the right to withdraw previous consent, could harm quality of research

The threat could be even greater if trust in medical research and health care is eroding

## WHAT THIS STUDY ADDS

During 2005 and 2006 in Sweden, for 1.4 million samples the rate of confirmed refusal to consent was 1 in 1600 for storage or use in research, and 1 in 19 000 people withdrew previous consent

These figures suggest no immediate threat to biobank research and no crisis of trust in research

representative of patients in Sweden. The geographic coverage was sufficient. The age distribution might be skewed as elderly people are more frequent consumers of health care. Even among young to middle aged women in the cervical screening subgroup, however, the rates of refusal to consent were only about 0.1%.

One concern has been that refusal to consent could be underestimated if several samples requiring separate referrals are taken in one session but the patient submits only one form to cover them all. While such a distortion might affect serological examinations, it is probably less pronounced for the other sample types.

Many people are unfamiliar with biobanks and might be underinformed about their rights and the possible implications of storing biological material. Still, people are becoming increasingly well informed through other channels, such as television, newspapers, the internet, and posters in waiting rooms. If people were concerned about their samples, we would expect more of them to refuse consent over time. Because of the short time frame our results do not exclude the possibility of such a trend, but neither do they support it.

### Trust in health care and research

While our results tell us what patients do, they may indicate little of what they think. Surveys based on hypothetical situations, though with problems of their own,<sup>17,18</sup> might provide more reliable measures of trust. On the other hand, if we believe that there is a connection between attitudes of trust and trusting behaviour, and, more particularly, assuming that most people with deeply felt distrust will not, given the choice, place trust,<sup>19</sup> our results give us no reason to believe that distrust is widespread.

A complex and costly administration has been set up to protect the small minority of patients who do not want their samples to be stored in biobanks or used in research. The right to say “no” might be justified, no matter how small the minority utilising it,<sup>20</sup> but the means chosen to protect it seem flawed. A system that consumes resources from public health care<sup>21</sup> and imposes a bureaucracy with no benefits, while possibly still failing to inform people of their rights, is not likely to evoke the trust so urgently needed.<sup>22</sup> Though informed consent in biobank research is a complex issue<sup>23</sup> that warrants further research, the present study

gives some reasons to consider an alternative system, where consent would be presumed, information readily available, and opting out straightforward.

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