BRITISH MEDICAL JOURNAL VOLUME 286 28 MAY 1983

## PRACTICE OBSERVED

### Practice Research

## Identification of underprivileged areas

The Royal Commission on the National Health Service, the Black report, the Royal College of General Practitioners' survey of primary health care in London, the Acheson report, as a construction of the College of the

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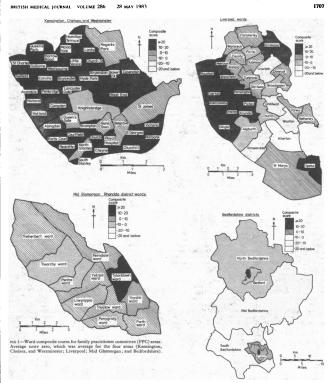
be necessary to justify the reason for choosing certain areas and to be able precisely to specify how each area was defined. When considering factors that affect a general practitioner's workload or pressure on his services (referred to below simply as workload) and hence the appropriate deployment of general practitioner services several variables come to mind. For instance, consultation rates and times, or home visiting rates and times, prescribing rates, "social conditions, morbidity" and mortality rates, practice working conditions, and the amount of support available from others such as micliary staff, amount of support available from others such as micliary staff, amount of support available from others such as micliary staff, would clearly be difficult to obtain a precise measure of workload based on all of these variables and to calculate its variation with any of them even if we had more knowledge of each of the factors mentioned.

In analysing the evidence submitted to the Acheson committee.

with any of them even if we had more knowledge of each of the factors mentioned.

In analysing the evidence submitted to the Acheson committee about primary care services in London, however, it soon became clear that there was a strong consensus of opinion among those submitting evidence that certain social characteristics of the population—for example, the proportion of elderly people living alone—were thought to be associated with greater pressure on primary care services. Medical conditions except exervices were also mentioned as being relevant but less so than the social conditions of the population. Bearing this in mind it was decided to analyse the evidence submitted and then send a questionnaire to a random selection of general practitioners in the United Kingdom to find out how universal these impressions were, to find the variation of opinion throughout the country, and to ask about any other factors that might not have been mentioned in the evidence submitted to the Acheson committee.

In 1980 Professor Donald Acheson, chairman of the London Health Planning Consortium Primary Health Care Study Group,



responsible for providing health services, whereas service factors can measured—for example, in areas where social factors show a high workload.

(b) Service factors are recorded on the basis of health authority districts, family practitioner committee areas, or local authority areas and usually not for smaller areas, whereas social factors from the analysis of the service and usually not for smaller areas, whereas social factors from the area covered by one enumerator at the time of the census, on average covering about 500 people.

(c) There was a tendency for some of the service factors to cancel one another out in some trees—for example, those with shinter the contraction of the service factors to cancel one another out in some trees—for example, those with shinter the contraction of the service factors to cancel one another out in some trees—for example, those with shinter the contraction of the service factors to cancel one another out in some trees—for example, those with shinter the contraction of the service factors to cancel one another out in some trees—for example, those with shinter the contraction of the service factors to cancel one another out in some trees—for example, these with shinter the contraction of the service factors to cancel one another out in some trees—for example, these with shinter the contraction of the service factors to cancel one another out in some trees—for example, the contraction of the service factors to cancel one another out the service factors to cancel out the service factors to cancel

ting lists tended to have more elderly, singlehanded

hospital waiting lists tended to have more elderly, singlehanded general practitioners.

Among the soulcast learn it was decided not to use (a) proportion over 67, as there was already, weighting for the clderly in general colory in general colors was included; (b) erime rate, as this is not a consus variable or known down to enumeration district level—also it was found in the Royal College of General Practitioners' survey' to have a high correlation (+0-89) with overcrowding of households for the London boroughs, which was already included as a variable and (c) difficulty in visiting, which is allowed for in general practitioners' remuneration

wrote to about 4000 general practitioners in the London area and a large number of organisations connected in some way or other with a continuous continuo

these are covined into 13 weeks attention and sign a series assessment of the property of the familiary 1881 a questionnaire was sent to a one in 10 sample of general practitioners. A prepaid addressed envelope was included with the questionnaire for the reply and one reminder was not three weeks after the first letter. The results of replies received by four weeks after the first letter. The results of replies received by four weeks after the first letter. The results of replies received by four weeks after the first manufact were analysed. The general practitioners were asset the following.

Below is a list of factors (that is, how given in table 1) which evidence suggests contribute to the pressure of work on general practitioners. Based on experience in your own practice, could you please some each factor on a scale from 0 (no problem) to 9 (very problematical) according to the degree to which it in increase workload or contributes to the pressure of work when it is present. Those factors which you do not mark will not be included in out final calculations.

our final calculations.

Four spaces were left for other factors to be listed and respondents asked to specify these other factors mentioned, and these were also A total of 2644 questionnaires were sent and 27 were found to be inhighled for example, due to retirement of doctor), leaving 2897 eligible questionnaires sent. Within three months of the first mailing 1988 repiets (77°, of the total eligible) had been received. Off these, 1842 (71°...) were received within the time limit, of which 40 were found to be unsuitable for analysis—for example, because the doctor cannot be consistent of the control of the section of the control of the section of the control of the contro

Results

Table I gives the average score of each social and service factor and the total number of general practitioners entering a score for each factor. Other social and service factors mentioned were divided into 13 and 12 groups respectively, each of which received 10 or more mentions, plus a mixed group of the remainder (table II). The most frequently mentioned of the other social factors (trivial complaints, 68 mentions) and service factors (poor psychogaristic services, 18 mentions) in addition to the one-on the list occurred much less the factors (1687).

There was considerable consistency in the average score for each

	Average score	No of GP scoring
Social factors		
(1) Older people (aged 65 and over)	6.19	1792
(2) Children (aged under 5)	4.04	1784
3) Unemployment	1 14	1743
4) Poor housing	1.60	1756
5: Ethnic minorities (people been outside United		
Kingdom:	2.50	1670
(6) Singe parent households	3 01	1754
(7) Elderly living alone	0.02	1802
(8) Overcrowding	2.88	1712
(9) Lower social classes	3.74	1742
10) Highly mobile people ( changing house in a year)	2.68	1705
11) Non-married couple families (less stable family		
REMES	2.71	1721
12 Crime and vandalism	2 30	1682
13) Difficulties visiting (long distances, traffic, etc.	3 10	1725
Service factors		
(1) Long outpatient waiting times	5.55	1744
(2) Low " area health authority expenditure on		
community services, more on hospital services	4.29	1635
(3) Low " local authority expenditure on home		
helps, meals on wheels	4.19	1703
(4) Low area health authority nurses attached to		
general practices	2.83	1653
(5) High ", clderly GPs (aged > 70) in area	1.47	1563
6) High single handed GPs in area	0.93	1552
(7) High GPs lists over 3000	1.66	1518
8) High ". GPs lists under 1000	0.57	1461

TABLE 11—Other factors mentioned in 1802 replies to general pra-

		No of Gl scoring
	Social factors*	
(1)	Trivial complaints, inappropriate use of NHS, unrealistic	
	expectations, lack of education about self treatment, etc	68
(2)	Psychiatric problems, addicts, difficult patients, long term	
	psychosocial problems, people in hostels, etc	66
(3)	Alcoholism, possibly with drugs or smoking	50
(4)	Poor public transport, possibly leading to unnecessary visits and or	
	need for branch surgeries	39
(5)	Vinting difficulties, unnecessary visits, late calls for visits, poorly	
	marked numbers on estates, etc	38
(6)	Certification requests, housing forms, unnecessary paperwork,	
	epidemiological questionnaires (of this group, 60". NHS certs)	12
(7)	Temporary residents, tourists, visitors, commuters, newcomers	31
(8)	Emuronmental problems, "slagthorpe," high rise flats, estates	29
(9)	Marital instability, absent husbands (for example, in forces)	
	unsupportive families, fights with neighbours, etc	29
10)	Middle class expectations, requests for private treatment, etc.	20
11)	Higher physical morbidity, more of various physical complaints-	
	for example, catarrhal illnesses, respiratory illnesses, obstetrics	17
12)	Lack of health education, lack of preventive medicine	12
130	Hazardous occupations, industrial illnesses, mining areas, etc.	11
	Service factors*	
(1)	Poor psychogeriatric services, psychiatric services, or geriatric	
	services	138
(2)	Poor part III accommodation, poor local authority provision for	
	the elderly, lack of sheltered housing, etc	51
(3)	Poor social services, poor liaison with social services department,	
	lack of social worker counselling, etc	47
(4)	Lack of beds, long waiting times for admissions	45
(5)	Nursing problems, rota schemes, catchment areas, no night rota,	
	too few community nurses, unfilled nursing vacancies, no	
	community psychiatric nurses, etc	28
(6)	Ambulance services, poor transport to hospital, long distance to	
	district general hospital	28
(7)	No casailty department, lack of accident and emergency or	
	cottage community hospital	20
(8)	Poor hospital liaison, late letters, poor English of jumor staff,	
	hospital passing prescription or certificate writing to GP	17
(9)	Poor practice premises, high surgery costs	16
10;	Lack of proxinon of physiotherapy	15
11)	Lack of open access to pathology facilities, difficulty of transporting	
	specimens to laboratory	12
	Lack of departure service	10

\*The following were mentioned fewer than 10 times: few telephones, panic state-ments by media, high cost of housing, family planning needs, repeat prescriptions, severe weather conditions, single homeleas, particular needs of work 75x, rudeness of patients, declining moral standards, travelling people (gypsies, tinkers), working mothers, street disruption in Northern Ireland, higher percentage of female

TABLE III—Average scores of social factors for general practitioners in parts of United Kingdom

	Average scores			
	Urban England	Rural England	Rural Wales, Scotland, and Northern Ireland	
Li Over 65x	6.23	6.20	6.06	
2) Under 5s	4 63	4 35	4.84	
3) Unemployment	3 32	3.23	3.88	
4 Poor housing	4 22	3.36	3 54	
5 Ethnic groups	3 69	1.75	1 38	
6: Lone parent families	3 31	3.11	2.74	
7 Elderly alone	6.59	6 64	6.67	
8) Overcrowding	3 37	2.83	2.78	
9) Lower social classes	3.86	3.74	3.74	
(0) Mobility	3.06	2.74	2.51	
11 Fewer married families	2.99	2.85	2 30	
2) Crime rate	2.88	1.97	2.36	
3. Visiting difficulties	3.18	3.60	3 34	

factor. The average standard doviation in average score for each of the 115 family practitioner committee areas in the United Kingdom was 0.95, the lowest being 0.96 for proportion of delerly living alone, all others being less than 1.12 except for ethnic minorities, where the standard deviation of mean scores was 1.40. This is also illustrated practition of the proposed of the proposed practicity of the proposed practicity and practicity of the proposed of the work of the proposed of the proposed of the proposed practicity of the proposed practicity of the proposed practicity of the proposed practicity for the proposed practicity of the proposed practicity of

in rural areas by means of rural practice payments. There is no allowance for the difficulties of travelling through traffic and parking in urban areas, and therefore omnsion of this variable means that workload is underestimated in urban areas.

Composite workload scores were calculated for each of the London borough by adding the standardised values of each variable for each borough, weighed by the weighing given by the scores for each variable in the batter the boroughs within given by the scores for each variable in the batter the boroughs with the highest composite scores for workload calculated by this quantitative method were those which were generally thought qualitatively to pose the greatest difficulties for primary care services. Hence it was decided to extend exhibit the boroughs with the highest composite scores for workload calculated by this quantitative method were those which were generally thought qualitatively to pose the greatest difficulties for primary care services. Hence it was decided to extend England and Wales down to a ward or enumeration district basis. The Kingsi Fund agreed to support this prosect, the statistics and computing work being done at the London School of Economics by Dorren Irving. A full report of this will be published separately, more different parts of England and Wales (Kenningson, Chelsea, and Westmatter; Liverpool, Mid Glamoraga, and Bedfordshrier) and maps drawn on a ward basis for each area using the means and standard deventions of the variables for the four fundy speciationer committee the sores for enumeration districts in the Kenningson, Chelsea, and Westmatter family spacetimeter of the four fundy speciationer committee transformation to make the variables more normally distributed). Figure 1 shows the scores for wastin inthese areas, and figure 2 the scores for enumeration districts in the Kenningson, Chelsea, and Westmatter fundy spacetimeter areas, this time using the means social class variable was not included in the calculations as it was not yet av

### Discussion

Discussion

A method has been described whereby census data may be used to define areas that have higher than average concentrations of social factors that general practitioners nationally have weighted according to the degree to which they increase their workload or pressure on their services. If it is thought desirable to give extra support to general practitioners in areas where they are under the greatest pressure owing to the social characteristics of the community they serve, then this is a way of locating these success to the community they serve, then this is a way of locating these success to the community area for the social characteristics of the community they serve, then this is a way of locating these success as small as an enumeration district or any combination of enumeration districts such as a ward, family practitioner committee classification district, community area, social services area, regional health authority area, medical practices committee classification district, community nurses visiting patch, etc. It is also robust, in that fairly large variations in the weightings have relatively small effects on the ultimate scores for each area.

A survey is in progress using the same questionnaire with community nurses in one health district. The weightings obtained from this survey all be done mostly, the error each enumeration district obtained using the United Kingdom

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BRITISH MEDICAL JOURNAL VOLUME 286 28 MAY 1983 general practitioners' weightings: preliminary results indicate that the change needed will be small. In principle it would be that the change needed will be small. In principle it would be the property of the reasons already stated, this has not been done. At present only areas in England and Wales have been studied, but the method could be applied to cransus data from Scotland and Northern Ireland. The cut off value of score which is taken for the definition of underprivileged areas is, to a certain extent, arbitrary and could be determined on the basis of population by arranging, for example, that 25% off the population fall in areas above the cut off value. Studying the London fall in areas above the cut off value, studying the London the fall in areas above the cut off value. Studying the London the fall in areas above the cut off value. Studying the London the fall in areas above the cut off value. Studying the London the fall in areas above the cut off value. Studying the London the fall in areas above the cut off value. Studying the London the fall in areas above the cut. The value of the population of the property of the control of the property of the prop



FIG 2—Enumeration district composite scores for the wes Kensington, Chelsea, and Westminster family practitioner Average score was zero (average for that committee area only).

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Chelea, Tower Hamlets, Newham, Islington, Hackney, Westminster, Camden, Lamketh, and Southwarti; next comes an intermediate group (Haringey, Brent, Wandsworth, Lewsbam, Waltham Forest, Ealing, and Greenswch) and Lewsbam. Waltham Forest, Ealing, and Greenswch and Lewsbam, Waltham Forest, Ealing, and Greenswch and the outer London beroughs.

The General Medical Services Committee's Subcommittee on Underprivileged Areas has considered the methodology described and the results illustrated in fig. 1 and concluded that "underprivileged areas can be identified by detailed analysis of relevant data, and the interm findings appear to support this view." It is broped that family practitioner committees in 16 or their own areas and that general practitioners will be able to comment from their knowledge of local conditions whether the areas thought to have the most problems have been correctly selected. It would be possible to draw maps on a ward basis for each family practitioner committee area (there are 2948 wards in highend and Wales). Scores for each ward could be general foreactioners of the properties of the problems have been correctly selected. It would be possible to draw maps on a ward basis for each family practitioner committee area (there are 2948 wards in highend and Wales). Scores for each ward could be general practitioners of the members of the properties of the propert

general practitioners at present could be agreed on and implemented (a very difficult task), they would not, for the reasons given above, be a true measure of the potential workload for general practitioners implicit in the social conditions of the population. This paper attempts to define the latter.

No attempt has been made to suggest what changes might be instituted if underprivileged areas were identified in the way described, nor to suggest that identification of these areas in a generally acceptable way would lead to better general practitioner services, nor even to suggest that more resources for health care would necessarily improve the health of the population. These are wider issues for others to comment on.

I am grateful for financial support from the King's Fund and for the interest shown in this work by the Underprivileged Areas. Sub-committee of the General Medical Services Committee.

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BRITISH MEDICAL FOUNDAL VOLUME 280 28 MAY 1983 place it in special white cloths. The funeral director must also know the regulations that apply when a body it transported from the regulations that apply when a body is transported from the control of the property of the

Intil Romowledgeable approach. Our attitude needs changing. We must first accept that death is inevitable. We must lose the unexoness that accept that death is inevitable. We must lose the unexoness that the state of a loved one causes deep distress for relatives and close friends it also causes a certain awkwardness in more distant friends. Surely something more than a mumbled "I'm so sorry" would be helpital. And what of the poor widow who has just begun to get over her initial shock and sorrow? When she at last feels like talking instread of crying is there anyone there to listen to her, or are they still carefully avoiding her lest they "say the wrong thing?" Avoiding these people through our own fear of embarrassment only strengthens their thins, to know more about procedure, coss, and services. The funeral director is only too pleased to answer any queries. Perhaps with a bit more knowledge the shock and distress might be slightly cushioned and our ability to cope with death improved.

## Occupational Medicine

### Adventures in shipping

IAN REID ENTWISTLE

When I returned to the university for a postgraduate course shortly after my preregistration year I cked out a meagre living in the depths of darkest Birkenhead by working part time for a general practitioner. The patients waited on an old church pew in the front of a disused grocer's shop devoid of heat and the partial properties of the particular powers of the particular power in the front of a disused grocer's shop devoid of heat and consulting room percolared through a fan light. He also provided primary care for those saliers of Clan Line and Union Castle, whose ships where berthed in the Merseyside dock.

The compensation for picking my way between the dirty, wet railway wagons liming the quasysde to scend the gangways of those ships during that cold, dank winter was the aroma of wax assured that week, but first I had to face the news of lakeliastic said eyed Asians craving attention for diverse diseases ranging from corysta to carioman. Some of these weethed fellows, suffering from advanced and often serious illness, had managed to be signed on as crew members to obtain treatment through the National Health Service by sending a fit relative wanted panaecas with which to treat their families back home. Usually the wily serang provided interpretation, a short but accurate character reference, and a nearly always correct diagnoss for me. Thus began my initiation into both general practice and occupational medicing union partner in a practice. Some years later, after becoming a justice partner in a practice.

Ship Company, to allow me to act as rehef surgeon on one of the company's passenger liners for a round transultantic voyage during my holday. Nober Haggie was a truly remarkable man of great intellect and a magnitude properties of the properties

# Overlapping with General Practice

## Undertaker

LEE CHAPPELL

Many of us know what it is like to experience the death of a relative or close friend. Even when death is expected the finality of it is often overwhelming. When the emotional distress causes the bereaved person to seek help there are many people to whom he can trum. Firends, of course, are vital at this time. His decoupant of the contract of the c

state. I nese practical aspects of oeart are sumply unknown to the average person, and the impact of the relative's death is recorded to the control of the property of the pr

Generally speaking it seems that funeral expenses do not present such a problem to families as they once did. Before the second world ware burst laws the most common form of funeral and expensive and "obvious" trimmings an indication of social standing. With burstl here were many added expenses. One had first to purchase a grave and then a memorial to place on it. In the past these memorials were much more claibrate and had side curbs as well as a headstone. (For ease of maintenance only headstones are now allowed). It was also normal for a body to be headstones are now allowed). It was also normal for a body to be the headstones are now allowed). It was also normal for a body to be the ease of the coffin would have been intended. The inside of the coffin would have been lined in pure silk. Motor vehicles were relatively more expensive because they were not produced in large numbers, and more following cars were required because proposed of the coffin would have been lined in pure silk. Motor vehicles were relatively more expensive because they were not produced in large numbers, and more following cars were required because proposed of the coffin would have been lined in pure silk. Motor vehicles were relatively more expensive sortices. And though proposed to the day.

Slowly, however, funeral customs have changed. Cernation now accounts for 60°, of all funerals, and more people are choosing simple and less expensive services. And though funeral customs may have changed, our ability to face death and funerals has not. The funeral director is one of the few people who knows what must be done after a death. The trust placed in wastered. It is the one business where mistakes cannot be made.

What does a funeral director actually do? His first concern is to collect the deceased from where mistakes cannot be made.

What does a funeral director actually do? His first concern is to collect the deceased from where mistakes cannot be made to collect the deceased from the worker mistake and A. 24 hour service must be pr

Maineriama, Queen Mary, and Queen Elizabeth. When I was serving in RMS Carinthia a moribund seaman who had fallen 25 ft (23 m down a hold in a Norvegain freighter was transferred by me in an open boat in the mid Atlantic. It was a dramatic medical emergency and fortunately saved the man's life. The case was given great publicity and Cunard were to remember it when they invited me, at the age of 34, to be the fifth medical superimendent in the company's history.

This offer coincided with my decision to set up in practice on my own in the National Health Service with a small self built list—a decision that I was able to make only because I was then a bachelor. I have never been attracted to the concept of practice in a large group in a health centre, though there are obvious advantages for both doctors and patients. To me it own the process of the process of the process of the process of the control of the process of the control of the process of the proc

My appointment as Cunard's medical superintendent in Liverpool catapulted me into the world of occupational medical for roughly half my working week. It brought me at a relatively early age into contact with businessmen in the then thriving world of Liverpool shipping. It was welcomed to their circle, given every assistance in carrying out my medical work, and concerned in many management decisions about personnel. Introductions to their leather armichaired clubs and other social venues soon followed.

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My duties were at first towards administering the health service for the seagoing and shore based employees and passengers, and particularly organising the medical personnel serving on board our large passenger fleet. The standards of were carefully laid down but scandily applied. The "audio and vestual" method of examination was frequently enforced. A crew member about to sign on would walk, often fully clothed, past the seated medical offere who would as X "Can you hear me?" "Can you see me?" The reply "Yes sir" almost invariably evolved the reponse. "En:" It was not surprising that the shape careful failure, diabetes, and mental illness who were unable to perform their work properly, and some, amazingly, not at all. Turnover of itinerant staff was high, as was hospitalisation and repatration from the fair content of the world.

On two days out of every week my day started at 5 am and 1 travelled through the Mersey tunnel to Liverpool to board a passenger liner with port health official to am. I then a continued to the problems that they had encountered during the voyage, and coordinated any continuing care. Cunard were prepared at that time to carry patients who were already sick and sometimes infectious, with such conditions as pulmonary tuberculouss, in soluted conditions between North America and Britain. A countrey visit to the captain of the vessel was followed by temporary to the strength of the conditions as pulmonary tuberculouss, in soluted conditions between North America and Britain. A countrey visit to the captain of the vessel was followed by temporary to the strength of the conditions are pulmonary tuberculouss, in soluted conditions between North America and Britain. A countrey visit to the captain of the vessel was followed by temporary to the strength of the strength of the conditions of the conditions of the property of the conditions of the conditions of the property of the conditions of the property of the conditions of the conditions of th