



VIEWS AND REVIEWS

ACUTE PERSPECTIVE

David Oliver: Mixed sex wards may be inevitable

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The "humiliation" of "wards of shame" was how a section of the media reported NHS England's figures on mixed sex wards this spring. The figures showed 13 700 "mixed sex breaches" in 2017-18. This was the highest level since 2010, when the collection of monthly mixed section accommodation "breaches" of "unjustified mixing in relation to sleeping accommodation" was introduced. Since 2012-13 NHS England has required in its operating framework that "all providers of NHS funded care are expected to eliminate mixed-sex accommodation, except where it is in the overall best interest of the patient."

To put that number in context, over 14 million admissions were made to NHS hospitals in England in 2016-17.⁴ I don't seek to minimise the possible distress to patients staying in mixed sex bays or wards. Many—already sick, vulnerable, and in a dehumanising hospital environment—find mixed sex clinical areas undignified or threatening.⁵ The public reaction is what drove a Labour health secretary to make pledges on mixed sex accommodation in 2008⁶ and a Conservative one to repeat them in 2010.⁷

But to me it seems a stellar achievement to have had only 13 700 official breaches in a health system with the fewest beds per 1000 people among all European and OECD nations, with midnight bed occupancy well over 90%, with acute demand at record levels, and with performance worsening against emergency department waiting time targets. 89

I think it's unwise for ministers to make such bold pledges on operational performance targets in an overstretched public service such as the NHS—especially pledges to "eliminate" phenomena such as mixed sex overnight accommodation and to make it some kind of "never" event. These ministers set themselves up to fail, while piling further pressure on frontline clinicians and managers.

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More broadly, campaigners, commentators, or regulators—none charged with delivering daily hands-on care—surely realise that bedded areas must be used flexibly. Every day, clinical and operational teams must balance a range and hierarchy of

competing priorities, responsibilities, and accountabilities. Is it really worse to be admitted to a mixed sex bay than to face delays to an operation, be stranded in an overcrowded emergency department for hours, be denied access to specialist clinical areas, or be moved repeatedly from ward to ward?

Do we ask patients and families that question? Do we explain that, even if the answer is yes, we must balance their individual preferences and worries with the (sometimes greater) needs of all patients requiring beds?

Sometimes we simply have to make pragmatic decisions in the broader interest and then apologise for them. It's easier to ask for forgiveness than permission. We can also take some common sense steps to reduce the indignity, distress, and loss of privacy that being on mixed sex wards can cause, such as those set out by the chief nursing officer in 2007—for instance, segregated toilets, use of bays, privacy screening, and better hospital clothing. 10

I'd also say that we should be robust in defending staff involved in formal or informal complaints regarding admission to mixed sex areas, and we should be transparent and candid about the reasons. A universal service for the many will have occasions when the few—and in this case it is the very few—won't have what ought to be their reasonable expectations met.

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VIEWS AND REVIEWS

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